

Government Action Plan

INCLUSIVE AND COMPETENT FINLAND

– a socially, economically and ecologically sustainable society

Publications of the Finnish Government 2019:29

Government Action Plan

Inclusive and competent Finland

– a socially, economically and ecologically sustainable society

Finnish Government

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Abstract The Government Action Plan sets out the main objectives and measures for the strategic themes of the Government Programme, along with the timetables for these and the names of the ministries responsible. The objectives and measures reach across ministerial boundaries. The plan is broadly structured in the following way: Finland as a sustainable economy. The aim of economic policy is to increase wellbeing and prosperity. This means ecologically and socially sustainable economic growth, high employment and sustainable public finances. Carbon neutral Finland that protects biodiversity. Carbon neutrality will be pursued with emissions reduction measures and carbon sinks. New legislation on nature conservation will protect diversity. Globally influential Finland. The promotion of human rights, the rule of law, democracy, peace, freedom, tolerance and equality is central to Finland’s foreign and security policy. The Paris Agreement and the 2030 Agenda for Sustainable Development form the foundation for global cooperation. Safe and secure Finland built on the rule of law. Finland must ensure internal and external security, respect for the rule of law, and people’s everyday safety and security. Dynamic and thriving Finland. Finland aims to be a global leader in skills and innovation. International growth and a strong entrepreneurship policy can diversify business structures and create opportunities for sustainable growth. Finland built on trust and labour market equality. Improving business competitiveness is essential and must focus on employee education and skills, product development and investment, services that seek to boost employment, and incentives for entrepreneurship and self-employment. Fair, equal and inclusive Finland. The core of the welfare model consists of non-discrimination, services in health and wellbeing, social mobility and civil society. Finland that promotes competence, education, culture and innovation. A rise in the level of education and competence, a reduction in the differences in learning outcomes, and an increase in educational equality will be sought at all educational levels. The measures taken will concern the entire education system and its future development. A strong focus will also be placed on improving the research, development and innovation environment.			
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Tiivistelmä Hallituksen toimintasuunnitelmassa on hallitusohjelman strategisten kokonaisuuksien keskeiset poikkihallinnolliset tavoitteet ja toimenpiteet sekä vastuutus ja aikataulut. Jäsennys: Kestävä talous. Talouspolitiikan päämääränä on hyvinvoinnin lisääminen: ekologisesti ja sosiaalisesti kestävä talouskasvu, korkea työllisyys ja kestävä julkinen talous. Hiilineutraalius ja luonnon monimuotoisuus. Hiilineutraaliutta tavoitellaan päästövähennystoimilla ja hiilinieluilla. Monimuotoisuutta turvaa uusi luonnonsuojelulainsäädäntö. Suomi kokoaan suurempi maailmalla. Ulko- ja turvallisuuspolitiikassa keskeistä on ihmisoikeuksien, oikeusvaltioperiaatteen, demokratian, rauhan, vapauden, suvaitsevaisuuden ja tasa-arvon edistäminen. Pariisin ilmastopöytäkirja ja Agenda 2030 ovat perustana kansainväliselle yhteistyölle. Turvallinen oikeusvaltio. Suomen on huolehdittava sisäisestä ja ulkoisesta turvallisuudesta, oikeusvaltioperiaatteen noudattamisesta ja arjen turvasta. Elinvoimaisuus. Tavoitteena on Suomi kansainvälisen osaamisen ja innovaatioiden kärkimaana. Kansainvälinen kasvu ja vahva yrittäjyyspolitiikka monipuolistavat elinkeinorakennetta ja luovat kestävä kasvun edellytyksiä. Luottamus ja tasa-arvoiset työmarkkinat. Olennaista on yritysten kilpailukykyyn parantaminen ottaen huomioon työntekijöiden koulutus ja osaaminen, tuotekehitys ja investoinnit sekä työllistämiseen tähtäävät palvelut ja yrittäjyyteen kannustaminen. Oikeudenmukaisuus ja yhdenvertaisuus. Hyvinvointimallin ydintä ovat yhdenvertaisuus, hyvinvointi- ja koulutuspalvelut, sosiaalinen liikkuvuus ja kansalaisyhteiskunta. Osaamisen, sivistyksen ja innovaatioiden Suomi. Koulutus- ja osaamistason nousua, oppimiseröjen kaventumista ja koulutuksellista tasa-arvoa tavoitellaan kaikilla kouluasteilla. Keinot kohdistuvat koko koulutusjärjestelmään ja sen kehittämiseen. TKI-toimintaympäristön parantamiseen panostetaan.			
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Referat <p>I regeringens handlingsplan ingår centrala förvaltningsövergripande mål och åtgärder för de strategiska helheterna i regeringsprogrammet samt ansvar och tidtabeller. Disposition:</p> <p>En hållbar ekonomi. Målet för den ekonomiska politiken är att öka välfärden: en ekologiskt och socialt hållbar ekonomisk tillväxt, en hög sysselsättning och en hållbar offentlig ekonomi.</p> <p>Klimatneutralitet ja biologisk mångfald. Koldioxidneutralitet eftersträvas genom utsläppsminskningsåtgärder och kolsänkor. Mångfalden tryggas genom den nya naturvårdslagstiftningen.</p> <p>Finland – större än sin storlek i världen. Det centrala för utrikes- och säkerhetspolitiken är arbete för de mänskliga rättigheterna, rättsstatsprincipen, demokrati, fred, frihet, tolerans och jämställdhet. Klimatavtalet från Paris och Agenda 2030 utgör grunden för det internationella samarbetet.</p> <p>En trygg rättsstat. Finland måste se om sin inre och yttre säkerhet, se till att rättsstatsprincipen följs och att vardagen är trygg.</p> <p>Livskraft. Målet är att Finland ska vara ett ledande land i fråga om internationell kompetens och innovationer. Den internationella tillväxten och en stark företagsamhetspolitik diversifierar näringsstrukturen och skapar förutsättningar för hållbar tillväxt.</p> <p>Förtroende och en jämlik arbetsmarknad. Det är väsentligt att förbättra konkurrenskraften för företag med beaktande av de anställdas utbildning och kompetens, produktutveckling och investeringar, sysselsättningsfrämjande tjänster och uppmuntrande av företagande.</p> <p>Rättvisa och likabehandling. Kärnan i välfärdsmodellen är likabehandling, välfärds- och utbildningstjänster, social rörlighet och det civila samhället.</p> <p>Kunnandets, bildningens och innovationernas Finland. En höjning av utbildnings- och kompetensnivån, minskade skillnader i lärande och utbildningsmässig jämlikhet eftersträvas på alla skolstadiet. Åtgärderna gäller hela utbildningssystemet och utvecklingen av det. Det görs satsningar på att förbättra förhållandena för forskning, utveckling och innovationer.</p>			
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Contents

1	Introduction	9
	First Government Action Plan of the Rinne Government.....	10
	Monitoring and communication of the Government Action Plan.....	10
	Government evening sessions	10
	Ministerial Committees and ministerial working groups.....	10
	Effectiveness and communication	11
2	Finland as a sustainable economy	12
3	Carbon neutral Finland that protects biodiversity	15
	3.1 Housing policy	21
4	Globally influential Finland	23
	4.1 Policy on Europe	27
5	Safe and secure Finland built on the rule of law	30
	5.1 Strengthening the rule of law	32
	5.2 Defence policy	34
6	Dynamic and thriving Finland	36
	6.1 Transport network development	40
	6.2 Agriculture	42
7	Finland built on trust and labour market equality	44
8	Fair, equal and inclusive Finland	48
	8.1 Restructuring of health and social services.....	51
	8.2 Reforming social security	52
9	Finland that promotes competence, education, culture and innovation	53
	9.1 Youth, culture and sport	56
10	Governance	58
	10.1 Ownership policy.....	58
	10.2 Best public administration in the world	58

1 Introduction

The Government Programme of Prime Minister Antti Rinne's Government is designed to build a socially, economically and ecologically sustainable Finland. *Social sustainability* means we take responsibility for each other and our common future. Trust among individuals and also among different players in society is a key condition for building a socially sustainable society. A *sustainable economy* requires not only raising the employment rate but also boosting labour productivity. Finland's success depends on our ability to take advantage of the opportunities offered by change and to further develop the strengths we already have. An *ecologically sustainable* Finland will show the way in mitigating climate change and protecting biodiversity.

The Government has set four key economic policy objectives, which will guide government policy and implementation of the measures incorporated in the Government Programme's eight strategic themes.

- The employment rate will be raised to 75 per cent and the number of people in employment will increase by a minimum of 60,000 by the end of 2023
- Given normal global economic circumstances, Finland's general government finances will be in balance in 2023
- Inequality will be reduced and income gaps narrowed
- Finland will be placed on a path towards achieving carbon neutrality by 2035



In 2030, Finland will be a socially, ecologically and economically sustainable society

In its Programme, the Government makes the following pledges to citizens on policy reform:

1. Pledge for continuous learning in government
2. Pledge for a new kind of interaction
3. Pledge for long-term policy-making
4. Pledge for knowledge-based policy-making
5. Pledge for non-discrimination
6. Pledge for fair and equal treatment across generations

First Government Action Plan of the Rinne Government

This document is the first Government Action Plan of Prime Minister Antti Rinne's Government. It contains the key objectives and measures for the Government Programme's key themes, reaching across ministerial boundaries. It also specifies the particular ministries responsible for preparing and implementing the different measures. In addition to the Government Action Plan, there are other significant measures in the Government Programme, the implementation and monitoring of which will take place at ministerial level. The Action Plan does not replace the Government Programme in any way. The Government is committed to the spending limits system concerning central government expenditure. The measures in the Government Programme and other measures will be implemented to the extent possible within the spending limits framework.

Monitoring and communication of the Government Action Plan

Government evening sessions

In joint evening sessions, the Government will regularly monitor and assess the current situation in the operating environment and the effectiveness of the measures included in the Government Action Plan with regard to the key strategic objectives. Based on its assessment, the Government will decide on the measures to be taken in the next phase.

Ministerial Committees and ministerial working groups

The Government has four statutory *Ministerial Committees*: the Ministerial Committee on Foreign and Security Policy, the Ministerial Committee on European Union Affairs, the Ministerial Finance Committee and the Ministerial Committee on Economic Policy. The Ministerial Committees play a key role in government policy-making.

The *ministerial working groups* appointed by the Government will guide the implementation of the Government Programme in terms of employment promotion, climate and energy policy, health and social services reform, competence, education and innovation, child and youth policy, and internal security and the strengthening of the rule of law. The ministerial working groups will be responsible, within the scope of their remit, for providing guidance on the preparation and implementation of the objectives and measures contained in the Government Action Plan.

Effectiveness and communication

The Government Programme's implementation and effectiveness will be monitored on the basis of the objectives in the Programme and using related indicators. The indicators will be made ready during autumn 2019. The Government will pay particular attention to the effects of decisions in the long term. Indicators that describe economic, ecological and social wellbeing will be used as an aid in decision-making preparations, alongside and in support of conventional economic indicators. A progress report on the Government Action Plan will be prepared approximately twice a year. An online platform will be used in monitoring the progress with implementation of the measures and objectives.

Progress on the implementation of the Government Programme will be communicated in accordance with the communication strategy adopted by the Government. The information will be presented in a transparent, interesting and interactive way, and, for the main objectives, the overall strategic messages will be summarised and a uniform visual identity created. Communication about the main objectives of the Government Programme, including the work of the ministerial working groups, will be directed by the Government Communications Department in the Prime Minister's Office, in close cooperation with the communications units of the other ministries and the Government Strategy Department of the Prime Minister's Office. This communications work will be reported to the Government on a regular basis.

2 Finland as a sustainable economy

The aim of economic policy is to increase wellbeing and prosperity. This means ecologically and socially sustainable economic growth, high employment and sustainable general government finances. A successfully operating welfare state, effective infrastructure, education, training, research and close integration with the world economy together form the foundation for Finland's economic success and growth. High employment requires a well-functioning labour market, an active employment policy, and access to the labour market for those with poor employment prospects.

Particular attention will be given to ensuring that the investment environment in Finland is attractive. We will pay careful attention to industrial competitiveness. The Government will encourage self-employment and entrepreneurship. Society must ensure that there are incentives for this as well as for businesses to provide employment. An ambitious, consistent and predictable climate policy will create a stable investment environment, which will present opportunities for Finnish business and employment.

The key economic policy objectives for the government term:

1. The employment rate will be raised to 75 per cent and the number of people in employment will increase by a minimum of 60,000 by the end of 2023
2. Given normal global economic circumstances, Finland's general government finances will be in balance in 2023
3. The Government's decisions will decrease inequality and narrow the income gaps
4. The Government's decisions will put Finland on a path towards achieving carbon neutrality by 2035

Objective 1

The employment rate will be raised to 75 per cent and the number of people in employment will increase by a minimum of 60,000 by the end of 2023

Principal measures	Chief responsibility	Partial responsibility	Timetable
<i>More detailed measures are mainly given in section 6 'Dynamic and thriving Finland' and section 7 'Finland built on trust and labour market equality'.</i>			
The Government will launch tripartite preparations concerning the various measures, and this will include at least reforming the unemployment security system, together with related labour market policy measures, improving employment of groups with poor employment prospects, and encouraging company-level agreements.	Unemployment security: Ministry of Social Affairs and Health Others: Ministry of Economic Affairs and Employment	Ministry of Education and Culture, Ministry of Finance	Government's interim evaluation, January 2020 Additional policy setting in the 2020 government session on spending limits and the 2020 government budget session
The labour market skills of those who have already migrated to Finland will be improved, and labour migration, particularly involving skilled labour, will be increased.	Ministry of Economic Affairs and Employment	Ministry for Foreign Affairs, Ministry of the Interior, Ministry of Education and Culture	Improving labour market skills is a continuous activity. Talent Boost programme, February 2020
Steps will be taken to accelerate the labour market entry of those with tertiary education.	Ministry of Education and Culture	Ministry of Economic Affairs and Employment, Ministry of Finance	June 2020, as part of the preparation for negotiations on tertiary education agreements
During the electoral term, the Government will implement a one-off programme of future-oriented investments. <i>(Also connected with objectives 2–4 below.)</i>	Ministry of Finance	Ministry of Economic Affairs and Employment (effectiveness assessments) and other ministries	Decisions on appropriations for the first phase were taken on 7 October 2019. Further implementation will be decided in the 2020 government budget session. The situation regarding property income will be monitored as part of the General Government Fiscal Plan process and the budget process.
The Government will ensure that the investment environment in Finland is attractive, and will pay careful attention to industrial competitiveness, incentives for entrepreneurship and self-employment, and employment incentives for businesses.	Ministry of Finance	Ministry of Economic Affairs and Employment and other ministries	Assessed in the mid-term policy review.

Objective 2**Given normal global economic circumstances, Finland's general government finances will be in balance in 2023**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Productivity growth in health and social services and other public administration will be reinforced by organisational and technological measures.	Ministry of Finance	All ministries	Monitoring and coordination group appointed in October 2019. Projects to be launched in stages during autumn 2019. Government decree on discretionary government transfers to regions, November–December 2019.
The Government will devise productivity measures that will be prepared and monitored as part of a negotiation procedure between the regions and central government, conducted in the context of the General Government Fiscal Plan.	Ministry of Finance	Ministry of Economic Affairs and Employment, Ministry of Social Affairs and Health and other ministries	Monitoring and coordination group appointed in October 2019. Projects to be launched in stages during autumn 2019. Government decree on discretionary government transfers to regions, November–December 2019.
Action against the grey economy (<i>see Annex 4 of Government Programme</i>).	Ministry of Economic Affairs and Employment	Ministry of Finance, Ministry of the Interior, Ministry of Justice	Government term

Objective 3**The Government's decisions will decrease inequality and narrow the income gaps**

Principal measures	Chief responsibility	Partial responsibility	Timetable
The prospects for introducing an earned income subsidy implemented in respect of state income tax will be investigated; an earned income subsidy would provide an employment incentive in such areas as part-time and gig work.	Ministry of Finance	Ministry of Economic Affairs and Employment, Ministry of Social Affairs and Health	Prospects for introduction will be investigated, by 2022.
In connection with real estate taxation, ways of allowing for a taxpayer's reduced solvency will be investigated.	Ministry of Finance	Ministry of Social Affairs and Health, Ministry of the Environment	Investigation in connection with the real estate tax reform project, by 2021.

Objective 4**The Government's decisions will put Finland on a path towards achieving carbon neutrality by 2035**

Principal measures	Chief responsibility	Partial responsibility	Timetable
A sustainable taxation roadmap will be drawn up to serve the Government's climate goal. The package will include a reform of energy taxation and transport taxation, promotion of the circular economy, and a study of emissions-based consumption taxation.	Ministry of Finance	Ministry of Economic Affairs and Employment, Ministry of Transport and Communications, Ministry of the Environment and other ministries	The first phase (energy taxation reform) will be ready for the spring 2020 government session on spending limits.



3 Carbon neutral Finland that protects biodiversity

Finland aims for carbon neutrality by 2035 by accelerating emissions reduction measures and strengthening carbon sinks. The measures include new climate policy decisions, the production of nearly emissions-free electricity and heating by the end of the 2030s, reducing the carbon footprint from construction, promoting a circular economy and adopting a climate-friendly food policy. The deterioration in biodiversity will be halted by reforming the legislation on nature conservation, boosting the funding for biodiversity protection and promoting the sustainable use of biodiversity.

Housing challenges include the cost and shortage of housing in growth regions, and, by contrast, the numbers of dwellings standing empty and deteriorating in regions of net outmigration. In addition, construction and buildings together account for more than one third of Finland's climate emissions. Housing policy measures include securing sufficient residential zoning, implementing housing policy development projects and the Sustainable City programme, promoting wood construction and low-carbon construction, and launching a partnership programme for halving homelessness.

Strategic objectives:

1. Finland will achieve carbon neutrality by 2035
2. Finland aims to be the world's first fossil-free welfare society
3. Strengthening of carbon sinks and stocks in the short and long term
4. Reduction in the carbon footprint of construction and housing
5. Halt to the decline of biodiversity in Finland
6. Finland's role as a leader in the circular economy will be strengthened
7. A climate-friendly food policy
8. Improving the environmental protection of mines
9. Improving the welfare of animals

Strategic objectives for housing policy:

1. Building a carbon neutral society and improving the quality of construction
2. Supporting sustainable urban development and boosting housing construction in growing urban areas
3. Eradicating homelessness within two government terms

Objective 1
Finland will achieve carbon neutrality by 2035

Principal measures	Chief responsibility	Partial responsibility	Timetable
Strengthening the role of the Climate Change Act as a guiding instrument.	Ministry of the Environment	Ministry of Economic Affairs and Employment, Ministry of Agriculture and Forestry, Ministry of Transport and Communications, Ministry of Social Affairs and Health, Ministry for Foreign Affairs, Ministry of Finance, Prime Minister's Office	Preliminary studies and policy guidelines, March 2020 Government proposal, January 2021
Updating of medium-term climate change policy plan.	Ministry of the Environment	Ministry of Economic Affairs and Employment, Ministry of Agriculture and Forestry, Ministry of Transport and Communications, Ministry of Finance	June 2021
Updating of climate and energy strategy.	Ministry of Economic Affairs and Employment	Ministry of the Environment, Ministry of Agriculture and Forestry, Ministry of Transport and Communications, Ministry of Finance	Start of background study (Government's analysis, assessment and research activities) and strategy, April 2020 Strategy ready, June 2021



Objective 2

Finland aims to be the world's first fossil-free welfare society

Principal measures	Chief responsibility	Partial responsibility	Timetable
We will prepare a full reform of energy taxation as part of tax reform for sustainable development.	Ministry of Finance	Ministry of Economic Affairs and Employment, Ministry of the Environment, Ministry of Transport and Communications, Ministry of Agriculture and Forestry	The policy guidelines will be completed by the spring 2020 government session on spending limits.
In cooperation with industry operators, we will create sector-specific low-carbon roadmaps.	Ministry of Economic Affairs and Employment	Ministry of Agriculture and Forestry, Ministry of the Environment, Ministry of Transport and Communications, Ministry of Education and Culture	Most of the roadmaps ready, June 2020
Development of the bioeconomy, circular economy, clean energy solutions, energy efficiency, emissions-free forms of energy production, energy storage solutions and carbon recovery, and allocation of R&D&I appropriations.	Ministry of Economic Affairs and Employment	Ministry of the Environment, Ministry of Transport and Communications, Ministry of Agriculture and Forestry, Ministry of Finance	Launch of climate package, January 2020 Update of bioeconomy strategy, December 2020 Measures related to low-carbon roadmaps (see above)
Establishing a round table on climate policy.	Prime Minister's Office	All ministries	December 2019
Incentives to invest in replacing coal, aimed at energy companies which are transitioning away from coal by 2025 at the latest.	Ministry of Economic Affairs and Employment	Ministry of Finance	Government decree, March 2020 Aid decisions, 2020 – December 2022
Separate action plan for encouraging properties using oil heating to switch to other forms of heating.	Ministry of the Environment	Ministry of Finance, Ministry of Economic Affairs and Employment	Action plan, December 2020 Aid scheme for the abandonment of oil heating in homes, January 2021

Objective 3**We will strengthen carbon sinks and stocks in the short and long term**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Creation and implementation of a climate programme for the land use sector.	Ministry of Agriculture and Forestry	Ministry of the Environment, Ministry of Transport and Communications, Ministry of Economic Affairs and Employment, Ministry of Finance	Climate programme ready, December 2021
Reform of the sustainable forestry financing system and assessment of the functioning of the Forest Act.	Ministry of Agriculture and Forestry	Ministry of the Environment, Ministry of Finance	Reform of the incentive system for sustainable forestry: – study by Ministry of Agriculture and Forestry, December 2020 – Government proposal, June 2021 Assessment of the functioning of the Forest Act, December 2019 Decision on further measures, March 2020
Ownership policies in respect of Metsähallitus will be updated.	Ministry of Agriculture and Forestry	Ministry of the Environment, Ministry of Finance	Policy guidelines to Ministerial Committee on Economic Policy, December 2019

Objective 4**Reducing the carbon footprint of construction and housing**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Implementation of a roadmap for low-carbon construction, and creation of a sector-specific plan for the construction industry.	Ministry of the Environment	Ministry of Economic Affairs and Employment, Ministry of Agriculture and Forestry, Ministry of Transport and Communications, Ministry of Finance	Updating of emissions database and assessment method, December 2020 Sector-specific plan, December 2020 Government proposal to guide low-carbon construction (Land Use and Building Act), December 2021
Implementation of the wood building action plan.	Ministry of the Environment	Ministry of Economic Affairs and Employment, Ministry of Agriculture and Forestry, Ministry of Education and Culture, Ministry of Finance	National objectives for wood construction, June 2020 Continuing education in building supervision, December 2020 Interim evaluation and definition of further measures, December 2020
Implementation of measures to improve energy efficiency of building stock.	Ministry of the Environment	Ministry of Economic Affairs and Employment, Ministry of Finance	Aid scheme for improving the energy efficiency of the housing stock, January 2020 Strategy for renovations 2050, March 2020 New statutes in accordance with the Energy Performance of Buildings Directive, March 2020



Objective 5
We will halt the decline of biodiversity in Finland

Principal measures	Chief responsibility	Partial responsibility	Timetable
Reform of the nature conservation legislation.	Ministry of the Environment	Ministry of Agriculture and Forestry, Ministry of Finance	Legislative projects set up, December 2019 Protected species, government proposal, December 2020 Nature Conservation Act, government proposal, December 2021
We will implement an action plan to improve the condition of habitats in decline.	Ministry of the Environment	Ministry of Agriculture and Forestry, Ministry of Finance	Set up working group, November 2019 Government resolution, December 2020 Programme implementation, 2020–2030
The water legislation will be reformed by extending the fisheries obligations to facilities with a 'zero obligation'.	Ministry of Justice	Ministry of the Environment, Ministry of Agriculture and Forestry	Details of the application and objectives of the regulation, and assembly of other knowledge required for law drafting (by officials, also possible separate reports), December 2020 Set up working group, December 2020; report, December 2021 Government proposal, September 2022
We will launch a national programme to restore migratory fish stocks.	Ministry of Agriculture and Forestry	Ministry of the Environment, Ministry of Economic Affairs and Employment	Programme, April 2020
Updating of the Action Plan for the EU Strategy for the Baltic Sea Region and the HELCOM Baltic Sea protection plan.	Ministry for Foreign Affairs, Ministry of the Environment	Prime Minister's Office, Ministry of Agriculture and Forestry, Ministry of Transport and Communications and other ministries	Updating of Action Plan, June 2020 Updating of HELCOM plan, December 2021
We will develop the secondary environmental liability systems (TOVA).	Ministry of the Environment	Ministry of Finance, Ministry of Justice, Ministry of Economic Affairs and Employment	Working group, 2020 – December 2021 Government proposal, May 2022

Objective 6**We will strengthen Finland's role as a leader in the circular economy**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Preparation and implementation of a programme to promote a circular economy.	Ministry of the Environment	Ministry of Economic Affairs and Employment, Ministry of Agriculture and Forestry, Ministry of Finance, Ministry for Foreign Affairs, Ministry of Transport and Communications	Programme, December 2020 Implementation, January 2021–
Implementation of the Plastics Roadmap.	Ministry of the Environment	Ministry of Economic Affairs and Employment, Ministry of Agriculture and Forestry, Ministry of Social Affairs and Health, Ministry of Finance	Measures ready, December 2022
Inclusion of carbon and environmental footprints in the procurement criteria in the Act on Public Procurement and Concession Contracts. We will increase the obligations of the Act on Public Procurement and Concession Contracts concerning sustainable procurements.	Ministry of Economic Affairs and Employment	Ministry of the Environment, Ministry of Finance	The Ministry of the Environment will launch a TEAS study (Government's analysis, assessment and research activities), January 2020. Study of e.g. the content of carbon and environmental footprints.

Objective 7**Climate-friendly food policy**

Principal measures	Chief responsibility	Partial responsibility	Timetable
A national 'climate food' programme will be prepared.	Ministry of Agriculture and Forestry	Ministry of the Environment, Ministry of Social Affairs and Health	2020–2023
Draw up roadmap for reducing food loss.	Ministry of Agriculture and Forestry	Ministry of the Environment, Ministry of Social Affairs and Health	Roadmap ready, December 2020; implementation, government term



Objective 8

Improving the environmental protection of mines

Principal measures	Chief responsibility	Partial responsibility	Timetable
Reform of the mining legislation and of electricity taxation for mines, and a study of mining taxation.	Ministry of Economic Affairs and Employment	Ministry of the Environment, Ministry of Finance	Ministry of Economic Affairs and Employment: Government proposal, no later than June 2021 Ministry of Finance: Change to the energy taxation for mines, government proposal, autumn 2020

3.1 Housing policy

Objective 1

Building a carbon neutral society and improving the quality of construction

Principal measures	Chief responsibility	Partial responsibility	Timetable
Reform of the Land Use and Building Act.	Ministry of the Environment	Ministry of Transport and Communications, Ministry of Finance, Ministry of Justice, Ministry of Social Affairs and Health, Ministry of Agriculture and Forestry	Government proposal, December 2021
We will establish a national register and data platform for the built environment.	Ministry of the Environment	Ministry of Agriculture and Forestry, Ministry of Finance	Data architecture and key data contents defined, December 2020 Government proposal, December 2021 First version of the system package, December 2022
We will continue the 'Healthy Premises 2028' programme.	Prime Minister's Office	Ministry of the Environment, Ministry of Social Affairs and Health, Ministry of Finance, Ministry of Education and Culture	Programme action plan updated, December 2019 Operating model in use in municipalities, June 2023

Objective 2**We will support sustainable urban development and increase housing construction in growing urban areas**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Preparation of a development programme for housing policy.	Ministry of the Environment	Ministry of Social Affairs and Health, Ministry of Finance, Ministry of Economic Affairs and Employment	Government report to Parliament, December 2020
Continuation, strengthening and broadening of 'Land use, housing and transport' (MAL) agreements.	Ministry of the Environment	Ministry of Transport and Communications, Ministry of Finance, Ministry of Economic Affairs and Employment, Ministry of Education and Culture	MAL agreements for current regions approved by Government, December 2019 Report on enlargement to new regions, December 2019 Government approval for agreements on any new areas that may be started on basis of reports produced, February 2020

Objective 3**Eradicating homelessness within two government terms**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Partnership programme for halving homelessness.	Ministry of the Environment		Launch of programme, June 2020 Government proposal on making housing advice a statutory service in all forms of housing, December 2020 (Ministry of Social Affairs and Health)



4 Globally influential Finland

Finland's foreign and security policy aims at strengthening Finland's international position, safeguarding its independence and territorial integrity, improving the security and wellbeing of Finland and its people, and ensuring that Finnish society functions efficiently. The main goal of our foreign and security policy is to avoid becoming involved in a military conflict. The promotion of human rights, the rule of law, democracy, peace, freedom, tolerance and equality in all international activities is central to Finland's foreign and security policy. The Paris Agreement and the 2030 Agenda, which lays down the sustainable development goals (SDGs), provide the foundation for international cooperation and Finland's actions in the coming years.

In terms of our external relations, the European Union is Finland's most important frame of reference and channel of influence, and a security community. It is in Finland's interests to strengthen the EU's unity and external ability to act. Implementation of the EU's Strategic Agenda adopted by the EU leaders in June 2019 will form the basis of Finland's EU action.

Strategic objectives:

1. Finland will strengthen multilateral cooperation
2. Finland will build peace
3. Finland will shoulder its global responsibility
4. Finland will increase partnerships with African countries
5. Finland will promote open and fair trade
6. Finland will strengthen Arctic cooperation
7. Finland will bolster Nordic cohesion and Baltic cooperation

Strategic objectives of the policy on Europe:

1. A strong, united and well-functioning EU with a capacity to respond to global challenges
2. An ecologically sustainable EU as a global climate leader
3. A socially sustainable and egalitarian EU
4. An economically sustainable EU as the world's most competitive economic area
5. Safe and secure EU

Principal measures	Chief responsibility	Partial responsibility	Timetable
Preparation of a report on Finnish foreign and security policy.	Ministry for Foreign Affairs	Prime Minister's Office, Ministry of Defence, Office of the President of the Republic of Finland, Ministry of the Interior and other ministries	Ready in spring session 2020

Objective 1 Finland will strengthen multilateral cooperation

Principal measures	Chief responsibility	Partial responsibility	Timetable
We will promote the recruitment of Finnish specialists to the EU, the UN and other multilateral organisations.	Ministry for Foreign Affairs	Other ministries	Government term

Objective 2 Finland will build peace

Principal measures	Chief responsibility	Partial responsibility	Timetable
Finland will increase its participation in the UN's mediation and dialogue processes and in other similar processes. For example, in accordance with UN Security Council Resolution 1325 on Women, Peace and Security.	Ministry for Foreign Affairs	Ministry of the Interior	Government term
Preparation of a national action plan for implementing resolution 2250 on Youth, Peace and Security.	Ministry for Foreign Affairs	Ministry of Education and Culture and other ministries	December 2020
Preparation of a comprehensive crisis management policy setting out objectives and extending across parliamentary terms.	Ministry for Foreign Affairs	Ministry of Defence, Ministry of the Interior, Prime Minister's Office, Office of the President of the Republic of Finland	December 2020
Increase in the number of civilian crisis management specialists.	Ministry for Foreign Affairs	Ministry of the Interior, Ministry of Social Affairs and Health	In phases; 150 experts, December 2021



Objective 3

Finland will shoulder its global responsibility

Principal measures	Chief responsibility	Partial responsibility	Timetable
Preparation of a national roadmap for achieving SDGs by 2030.	Prime Minister's Office	All ministries	Preliminary study, May 2020 Start of roadmap preparation, September 2020
Roadmap preparation: 0.7 per cent of GNI allocated to development cooperation, and 0.2 per cent of GNI as support to the least developed countries. Finland will scale up climate finance as a part of its development finance, taking due account of its contribution based on the Paris Agreement.	Ministry for Foreign Affairs	Other ministries	Working group starts, October 2019
The Government will seek to conclude return agreements with all key third countries whose citizens Finland can safely return.	Ministry of the Interior		Continuous activities
Human rights-based foreign and security policy: - preparation of a government report on human rights policy - seek to attain membership of UN Human Rights Council for 2022–2024 (chief responsibility Ministry for Foreign Affairs, partial responsibility other ministries).	Ministry for Foreign Affairs	Ministry of Justice	2020 – December 2021 December 2021

Objective 4

Finland will increase partnerships with African countries

Principal measures	Chief responsibility	Partial responsibility	Timetable
Finland will prepare a comprehensive Africa strategy.	Ministry for Foreign Affairs	Prime Minister's Office, Ministry of Economic Affairs and Employment, Ministry of the Environment, Ministry of Social Affairs and Health, Ministry of Education and Culture, Ministry of the Interior	December 2020

Objective 5
Finland will promote open and fair trade

Principal measures	Chief responsibility	Partial responsibility	Timetable
Expansion of the network of trade agreements, strengthening of the multilateral trading system, and dismantling of trade barriers, while recognising the principles of sustainable development.	Ministry for Foreign Affairs	Ministry of Economic Affairs and Employment, Prime Minister's Office, Ministry of the Environment	Government term
Finland will use its external relations to promote exports, looking especially at the expansion of SMEs into international markets, the integration of developing countries into the world economy, and attracting investments to Finland.	Ministry for Foreign Affairs	Ministry of Economic Affairs and Employment, Ministry of the Environment	Government term

Objective 6
Finland will strengthen Arctic cooperation

Principal measures	Chief responsibility	Partial responsibility	Timetable
Preparation of a new strategy on Arctic policy.	Prime Minister's Office	Ministry for Foreign Affairs, Ministry of Transport and Communications, Ministry of the Interior, Ministry of Defence, Ministry of Economic Affairs and Employment, Ministry of the Environment, Ministry of Agriculture and Forestry, Ministry of Social Affairs and Health, Ministry of Education and Culture, Ministry of Finance	Setting up of steering group and advisory committee, October–November 2019 Draft circulated for comments, June 2020



Objective 7

Finland will bolster Nordic cohesion and Baltic cooperation

Principal measures	Chief responsibility	Partial responsibility	Timetable
Foreign and security policy cooperation with Sweden will be strengthened.	Ministry for Foreign Affairs, Ministry of Defence	Ministry of the Interior	Continuous activities
Finland will strengthen Baltic cooperation and promote security policy stability in the Baltic Sea region.	Ministry of Defence, Ministry for Foreign Affairs	Other ministries	Continuous activities
Finland will aim to further facilitate the movement of citizens between the Nordic countries.	Ministry for Foreign Affairs	Ministry of Education and Culture and other ministries	Government term

4.1 Policy on Europe

Objective 1

A strong, united and well-functioning EU with a capacity to respond to global challenges

Principal measures	Chief responsibility	Partial responsibility	Timetable
A new growth strategy for the EU, with the aim of building it into the world's most competitive and socially inclusive low-carbon economy.	Ministry of Economic Affairs and Employment	Prime Minister's Office, Ministry of Transport and Communications, Ministry of the Environment, Ministry of Social Affairs and Health, Ministry for Foreign Affairs, Ministry of Education and Culture	Ensure that Finland's Agenda for Sustainable Growth is incorporated into the Commission's work programme, December 2019.
EU's next multiannual financial framework, which will be fit for purpose and for which Finland's contribution will be at a reasonable level.	Prime Minister's Office	Ministry of Finance and other ministries	June 2019 The European Council called on the Finnish Presidency to pursue work on the MFF and to develop the Negotiating Box. The Council aims to reach agreement on the matter in December 2019
Comprehensive promotion of EU rule of law.	Prime Minister's Office	Ministry of Justice, Ministry for Foreign Affairs	Council's position, December 2019
Responding to migration: comprehensive approach addressing both internal and external dimensions.	Prime Minister's Office	Ministry of the Interior, Ministry for Foreign Affairs	The debate on the future of migration will continue and the results will be compiled in a ministerial letter to be sent to the President of the European Council after the JHA Council 1–3 December 2019.
A government report on EU policy will be submitted to Parliament at the end of Finland's Presidency of the Council of the European Union.	Prime Minister's Office	All ministries	December 2020

Objective 2**An ecologically sustainable EU as a global climate leader**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Carbon neutrality by 2050, and 2030 emissions reduction target of at least 55 per cent.	Ministry of the Environment	Ministry of Economic Affairs and Employment, Ministry of Agriculture and Forestry, Ministry of Transport and Communications, Ministry of Finance, Prime Minister's Office	Carbon neutrality objective, December 2019 Continuous active work towards 2030 target
Developing and expanding the emissions trading scheme.	Ministry of the Environment	Ministry of Economic Affairs and Employment, Prime Minister's Office, Ministry of Finance, Ministry of Transport and Communications	Continuous active work
Effective implementation of the Paris Agreement, as well as the pricing of carbon dioxide emissions and the calculation of carbon footprints worldwide.	Ministry of the Environment	Prime Minister's Office, Ministry of Economic Affairs and Employment, Ministry of Finance, Ministry of Agriculture and Forestry, Ministry for Foreign Affairs Ministry of Transport and Communications	Annual sessions of the Conference of the Parties to the UNFCCC

Objective 3**A socially sustainable and egalitarian EU**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Up-to-date minimum regulation of working life, together with more effective implementation.	Ministry of Economic Affairs and Employment	Ministry of Social Affairs and Health, Prime Minister's Office	Continuous activities
Need for minimum regulation of social rights, together with more effective implementation.	Ministry of Social Affairs and Health	Prime Minister's Office	Government term



Objective 4

An economically sustainable EU as the world's most competitive economic area

Principal measures	Chief responsibility	Partial responsibility	Timetable
Well-functioning single market and industrial policy, in particular the free movement of goods and services.	Ministry of Economic Affairs and Employment	Prime Minister's Office and other ministries	Continuous activities
A strong EMU, the European Semester and coordination of the economic policies of the euro area countries.	Ministry of Finance, Prime Minister's Office (Euro Summit, development of EMU overall)	Ministry of Economic Affairs and Employment and Ministry of Social Affairs and Health	Ministry of Finance: To be discussed in government report on EU policy, 2020 Prime Minister's Office: Eurogroup and Euro Summit, December 2019; development of the European Stability Mechanism (ESM) and the banking union, budgetary instrument for convergence and competitiveness (BICC) Eurogroup and Euro Summit, June 2020 (tbc): fiscal issues and banking union

Objective 5

Safe and secure EU

Principal measures	Chief responsibility	Partial responsibility	Timetable
Permanent Structured Cooperation	Ministry of Defence	Prime Minister's Office, Ministry for Foreign Affairs	Continuous activities Decision on 'Ill aalto' projects, December 2019
There will be an emphasis on the strengthening of EU capabilities for countering hybrid threats at EU level and in Member States.	Prime Minister's Office	Ministry of Defence, Ministry for Foreign Affairs, Ministry of the Interior	Establishment of EU hybrid working group, July 2019 Presidency report September 2019, on recommendations for development of EU practices and capabilities, based on scenario discussions at ministerial and public-official level. Conclusions of 10 December 2019 General Affairs Council on the coming years' strategic priorities for EU cooperation in the fight against hybrid threats.

5 Safe and secure Finland built on the rule of law

Finland is the safest country in the world and we want to stay that way. Changes challenge us to better anticipate and prepare for the future. Finland must ensure internal and external security, respect for the rule of law, and people's everyday safety and security. Finnish democracy is based on the rule of law, with the Constitution giving every individual strong protection for human dignity, personal integrity and other fundamental rights.

The key challenges for the government term from the perspective of the rule of law are as follows: changes in the security situation and diversification of threats; increases in inequality and social exclusion; problems with the equal implementation of rights; maintenance of a sense of security; trust in society in general and good relations between population groups; and the operational capacity of the security authorities.

Strategic objectives:

1. Equality, non-discrimination and equal implementation of rights to be strengthened
2. Sense of security to be strengthened and operational capacity of the security authorities to be ensured
3. Democracy, participation and trust in the institutions of society to be strengthened

Strategic objectives for strengthening the rule of law:

1. Well-functioning democracy and high-quality legislation that promotes the realisation of fundamental and human rights
2. Well-functioning judicial proceedings and legal protection (including access to justice irrespective of socio-economic status, length of judicial proceedings)
3. Strengthening the integrity of society (social inclusion, good ethnic relations, prevention of discrimination, breaking the cycle of cumulative social exclusion and inequality)
4. Safe and secure Finland built on the rule of law (reliable criminal sanctions system, criminal law, and improvements in the position of crime victims)

Strategic objectives for defence policy:

1. Credible defence
2. Finland will fully replace the strategic capabilities being decommissioned
3. Finland is prepared for increasingly diversified threats



Objective 1

Equality, non-discrimination and equal implementation of rights

Principal measures	Chief responsibility	Partial responsibility	Timetable
The Government is committed to promoting gender equality, including in the budget process (1) and in all key reforms (2). (See also section 7 'Finland built on trust', objective 2 'Making Finland a global leader in gender equality'.)	Ministry of Finance (1)	Relevant ministries for each reform (2)	Ministry of Finance: furthered as part of the Ministry's work on sustainable development budgeting in 2019–2020 Ministry of Social Affairs and Health: 2020–2023

Objective 2

Sense of security to be strengthened and operational capacity of the security authorities to be ensured

Principal measures	Chief responsibility	Partial responsibility	Timetable
Cross-sectoral government report on internal security to be submitted to Parliament.	Ministry of the Interior	All ministries	December 2020
Comprehensive government report on intelligence legislation.	Ministry of the Interior, Ministry of Defence	Ministry for Foreign Affairs, Ministry of Justice	December 2021
The number of the police officers will be increased to 7,500 person-years and the judicial administration's human resources will be correspondingly increased; we will ensure that the security authorities have safe, secure and functional premises.	Ministry of the Interior, Ministry of Justice	Ministry of Finance	Continuous activities
Preparedness for serious incidents and emergencies in the financial sector will be improved by developing the regulation of national backup arrangements in a cost-effective manner.	Ministry of Finance		Aim to submit government proposal by the end of 2020.
The Rescue Act will be reformed on the basis of a comprehensive analysis.	Ministry of the Interior		Start of preliminary assessment, December 2019
Critical communications and cooperation between the authorities and other security operators will be ensured throughout the country. The capacity of the future broadband public authority network (Virve) will be safeguarded, taking the vulnerabilities and risk factors into account.	Ministry of Finance	Ministry of the Interior and other ministries	Modernisation of the Virve network will begin after the plan and funding have been specified in 2020. New Virve network introduced 2026.

Objective 3**Democracy, participation and trust in the institutions of society to be strengthened**

Principal measures	Chief responsibility	Partial responsibility	Timetable
A positive credit register will be introduced.	Ministry of Justice	Ministry of Finance, Ministry of Economic Affairs and Employment	Introduction during government term
We will examine the combined impact on legal protection of the numerous amendments made to the Aliens Act and of practices in applying the Act.	Ministry of the Interior	Ministry of Justice	Timetable to be specified
Over-indebtedness will be prevented and debt counselling services will be improved.	Ministry of Justice	Ministry of Finance, Ministry of Social Affairs and Health, Ministry of Economic Affairs and Employment, Ministry of Education and Culture	Several sub-projects during government term

5.1 Strengthening the rule of law**Objective 1****Well-functioning democracy and high-quality legislation that promotes the realisation of fundamental and human rights**

Principal measures	Chief responsibility	Partial responsibility	Timetable
A third National Action Plan on Fundamental and Human Rights.	Ministry of Justice	All ministries	Action plan, December 2020 Implementation, 2021–2023
Preparation of a comprehensive action plan for better regulation.	Ministry of Justice	All ministries	- Programme ready, February 2020 - Launch of impact assessment knowledge network, February 2021 - Introduction of ex-post evaluation system, September 2022
Launch of a democracy programme extending to 2025.	Ministry of Justice	Ministry of Education and Culture and other ministries	Preparatory working group, October 2019, for government term Parliamentary working group, November 2019; report, 31 December 2020
Legislation will be introduced on a transparency register.	Ministry of Justice	Ministry of Finance and other ministries	- Working group report in form of government proposal, 31 December 2020 - Government proposal circulated for comments, June 2021 - Government proposal, December 2021
The Strategy for the National Languages of Finland will be revised.	Ministry of Justice	Ministry of Education and Culture, Ministry of Social Affairs and Health, Ministry of Finance	Government term - government resolution, November 2020
A strategy will be drawn up for Åland issues.	Ministry of Justice	Ministry of Finance	December 2020



Objective 3 Strengthening the integrity of society

Principal measures	Chief responsibility	Partial responsibility	Timetable
A broad-based action plan for promoting good relations between population groups and an action plan against racism and discrimination will be drawn up to supplement the Government Integration Programme.	Ministry of Justice	Ministry of Economic Affairs and Employment, Ministry of Education and Culture, Ministry of the Interior	Government term Government resolution, December 2020
The work to set up a Truth and Reconciliation Commission to deal with Saami issues will be continued.	Prime Minister's Office	Ministry of Justice, Ministry of Social Affairs and Health, Ministry of Education and Culture	Timetable to be specified

Objective 4 Safe and secure Finland built on the rule of law

Principal measures	Chief responsibility	Partial responsibility	Timetable
A comprehensive reform of legislation governing sexual offences will be carried out.	Ministry of Justice	Ministry of Social Affairs and Health, Ministry of the Interior	Working group, 11 April 2019 – 31 May 2020 Government proposal, June 2021
During the government term, we will take horizontal measures to more effectively address systematic harassment, threats and targeting that pose a threat to the freedom of expression, official activities, research, and media freedom.	Ministry of the Interior, Ministry of Justice		Ministry of Justice: Government proposal on amending the right to prosecute (unlawful threat during work) Preparatory and basic drafting, December 2020 Government proposal, December 2021 Ministry of the Interior: timetabling to be specified
The status of victims of human trafficking will be improved.	Ministry of Justice	Ministry of the Interior, Ministry of Social Affairs and Health, Ministry of Economic Affairs and Employment	Action Plan against Trafficking in Human Beings, December 2020 Implementation and monitoring, 2021–2022
Preparation of an action plan for combating violence against women.	Ministry of Justice	Ministry of Social Affairs and Health, Ministry of the Interior	Set up working group, December 2019 Approval of programme, October 2020 (ministerial group) Implementation and monitoring, November 2020 – December 2022

5.2 Defence policy

Objective 1 Credible defence

Principal measures	Chief responsibility	Partial responsibility	Timetable
'Puolustuskiinteistöt' will be set up and its obligations laid down by law.	Ministry of Finance	Ministry of Defence	Ministry of Finance: preparation and planning phase until the end of 2019, establishment phase 2020. The aim is that Puolustuskiinteistöt would start operating from the start of 2021. Ministry of Defence: 1) December 2019: preliminary study and Ministerial Committee on Economic Policy 2) December 2020: planning and legislative proposals to ensure continuity management. 3) December 2021: target for completion of legislation, and for contractual structure of Puolustuskiinteistöt 4) December 2022: establishment of Puolustuskiinteistöt 5) December 2023: renewal of maintenance contracts
Preparation of a Defence Report, which will follow the policies set out in the Report on Foreign and Security Policy.	Ministry of Defence	Ministry for Foreign Affairs, Ministry of the Interior	Estimate of completion no later than December 2021 (after Report on Foreign and Security Policy)
A parliamentary committee will be set up to look into ways to develop general conscription and to meet national defence obligations.	Ministry of Economic Affairs and Employment (<i>unarmed national defence obligation</i>) and Ministry of Defence (<i>armed national defence obligation</i>).		Ministry of Economic Affairs and Employment: discuss setting up of committee with the Prime Minister's Office Ministry of Defence: government term

Objective 2 Finland will fully replace the strategic capabilities being decommissioned

Principal measures	Chief responsibility	Partial responsibility	Timetable
The Hornet fleet capabilities will be fully replaced.	Ministry of Defence	Ministry of Finance, Ministry of Economic Affairs and Employment	Procurement decision, no later than December 2021
A procurement decision will be made on the Squadron 2020 project.	Ministry of Defence	Ministry of Finance, Ministry of Economic Affairs and Employment	September 2019



Objective 3
Finland is prepared for increasingly diversified threats

Principal measures	Chief responsibility	Partial responsibility	Timetable
We will update Finland's Cyber Security Strategy, draft a development programme for cyber security, intensify cyber security coordination and maintain situational awareness.	Ministry of Transport and Communications, Prime Minister's Office	Ministry of Defence, Ministry for Foreign Affairs, Ministry of the Interior, Ministry of Finance, Ministry of Economic Affairs and Employment and other ministries	Resolution on Finland's Cyber Security Strategy was adopted on 3 October 2019. Development programme to be drafted on basis of resolution.

6 Dynamic and thriving Finland

We aim to strengthen Finland's prospects for succeeding as a leader in skills and innovation, by drawing on the country's many strengths. The key to success lies in seizing the opportunities offered by global megatrends (climate change, digitalisation and urbanisation). Companies, research institutes and higher education institutions will be able to create new business and world-class innovations in international ecosystems. By investing in programmes that drive international growth and in a strong entrepreneurship policy, Finland can diversify its business structures and create opportunities for sustainable growth across the country. In terms of our transport infrastructure network, it is time to adopt a more systematic approach to long-term planning and development, and to address the problem of underfunding of investments. Domestic food production is important for the security of supply and for employment and the regional structure.

Strategic objectives:

1. Finland, relying on its value-centric image, will provide solutions to global development challenges
2. Finland's success will be built collaboratively around the strengths and special features of its regions and cities
3. Finland will be known as a front runner in technological advances, innovative procurement and the culture of experimentation

Strategic objectives for transport network development:

1. Efficient transport infrastructure
2. Low-emission transport
3. Efficient communications and information exchange
4. Status of state-owned companies in the transport sector

Strategic objectives for agriculture:

1. Climate- and environment-friendly food system
2. Viable and profitable food economy
3. Growth and employment from the gifts of nature



Objective 1

Finland, relying on its value-centric image, will provide solutions to global development challenges

Principal measures	Chief responsibility	Partial responsibility	Timetable
Preparation of a strategy for sustainable growth, an entrepreneurship strategy, and a programme to promote exports and international growth to 2030.	Ministry of Economic Affairs and Employment	Ministry of Education and Culture, Ministry for Foreign Affairs, Ministry of Agriculture and Forestry and other ministries	<p>The need to revise the Agenda for Sustainable Growth will be assessed in the course of other strategy and programme work, December 2021</p> <p>Start of programme to promote exports and international growth, January 2020</p> <p>Entrepreneurship strategy, December 2019, and implementation across electoral term</p>
A roadmap for raising R&D&I investments to 4 per cent of GDP and for making Finland the world's best environment for innovation and experiments. <i>(See also 'Competence, education, culture and innovation')</i>	Ministry of Economic Affairs and Employment and Ministry of Education and Culture	Prime Minister's Office and other ministries	Ministry of Economic Affairs and Employment: December 2019
A domestic ownership programme will be formulated that will support growth by providing means for building a stronger, more diversified and more equal Finnish ownership base.	Ministry of Economic Affairs and Employment	Other ministries	<p>Preliminary work plan, December 2019</p> <p>Programme ready, December 2020</p> <p>Start of implementation, no later than December 2020</p>

Objective 2

Finland's success will be built through intersectoral collaboration around the strengths and special features of its regions and cities

Principal measures	Chief responsibility	Partial responsibility	Timetable
A national urban strategy will be prepared to respond to the opportunities and challenges of urbanisation, taking into account the broad-based objectives of the UN New Urban Agenda.	Ministry of Finance	Ministry of Economic Affairs and Employment, Ministry of the Environment and other ministries	Start of preparation, October 2019; strategy ready, by June 2020.
Sustainable City programme and implementation of suburban development programme.	Ministry of the Environment	Other ministries	First and second application round experiments of the Sustainable City programme, October 2020; interim evaluation and follow-up measures defined, December 2021 Content of the suburban development programme, January 2020; start of application for grants, March 2020; final compilation of measures, February 2023
A regional and/or thematic operating model for regional development that takes account of the special characteristics of each region will be created on the basis of agreements and partnerships.	Ministry of Economic Affairs and Employment	Ministry of Finance, Ministry of Agriculture and Forestry, Ministry of Education and Culture, Ministry of Social Affairs and Health, Ministry of Transport and Communications, Ministry of the Environment	December 2019
An impact assessment will be carried out on the proposal of the parliamentary working group on sparsely populated areas, and an action plan including experiments to boost vitality and wellbeing will be drafted for areas with a declining population.	Ministry of Agriculture and Forestry	Other ministries	December 2019: setting up working group December 2020: start of pilot projects 2021–2023: implementation and monitoring
Reform of the legislation on regionalisation.	Ministry of Finance	Various ministries	Strategic policy guidelines ready, March 2020



Objective 3

Finland will be known as a front runner in technological advances, innovative procurement and the culture of experimentation

Principal measures	Chief responsibility	Partial responsibility	Timetable
A programme will be put together for promoting digitalisation, and a requirement put in place for public services to be available digitally to individuals and businesses.	Ministry of Finance	All ministries	Programme measures ready, 2023; start of investments and measures, 2020
Transition to a real-time economy in the financial administration of businesses.	Ministry of Economic Affairs and Employment	Ministry of Finance	Government term
Secure and ethically sustainable development of the AuroraAI network will be continued in order to make everyday life and business easier.	Ministry of Finance	All ministries	Start of network compilation and of development based on life events, 2019; continues until 2023
A report will be prepared with the objective of enacting legislation on corporate social responsibility which takes into account companies of different sizes and international value chains.	Ministry of Economic Affairs and Employment	Ministry for Foreign Affairs, Prime Minister's Office and other ministries	Report, May 2020
Legislation will be developed by gradually expanding the One for One principle. Instead of quantity, emphasis should be placed on making sure the legislation is suitable for the purpose.	Ministry of Economic Affairs and Employment	Ministry of Justice and other ministries	Government term

6.1 Transport network development

Objective 1 Efficient transport infrastructure

Principal measures	Chief responsibility	Partial responsibility	Timetable
Preparation of a 12-year plan for the national transport system.	Ministry of Transport and Communications	Ministry of Finance, Ministry of the Environment, Ministry of Economic Affairs and Employment and other ministries	Consultation round on draft plan and draft assessment report, November–December 2020 Government report, February 2021 Government decision, April 2021
Provision of separate funding for different projects (project companies).	Ministry of Transport and Communications	Ministry of Finance, Prime Minister's Office	- The timetable for the establishment of any project companies will depend on the progress of negotiations with other potential shareholders (autumn 2019 – spring 2020) - Further examination of the eastern connection, June 2020
Preparation of a government resolution on traffic safety.	Ministry of Transport and Communications	Ministry of the Environment, Ministry of Economic Affairs and Employment, Ministry of the Interior	Ready no later than December 2021
Assessment of the Act on Transport Services, and corrective action concerning taxi transport.	Ministry of Transport and Communications	Ministry of Economic Affairs and Employment, Ministry of Education and Culture, Ministry of Finance, Ministry of Social Affairs and Health	Assessment under way, government proposal by June 2020



Objective 2

Low-emission transport

Principal measures	Chief responsibility	Partial responsibility	Timetable
Reform of taxes and payments in sustainable transport.	Ministry of Finance	Ministry of Transport and Communications, Ministry of Economic Affairs and Employment, Ministry of the Environment	Term of the working group on transport tax reform 1 September 2019 –1 March 2021
Roadmap for fossil-free transport, development of the indicators, and propulsion technology reform.	Ministry of Transport and Communications	Ministry of Economic Affairs and Employment, Ministry of Finance, Ministry of the Environment	Road map for fossil-free transport, December 2020 (including indicators and propulsion technology reform)
Implementation of the programme for promoting walking and cycling (2018) and the related projects.	Ministry of Transport and Communications	Ministry of the Environment, Ministry of Economic Affairs and Employment, Ministry of Education and Culture, Ministry of Social Affairs and Health, Ministry of Finance	Continuous activities

Objective 3

Efficient communications and information exchange

Principal measures	Chief responsibility	Partial responsibility	Timetable
Continuation of the broadband programme and drafting of an act on broadband subsidies with better guidance.	Ministry of Transport and Communications	Ministry of Agriculture and Forestry and other ministries	Government proposal, by December 2020 Start of subsidy scheme, March 2021

6.2 Agriculture

Objective 1

Climate- and environment-friendly food system

Principal measures	Chief responsibility	Partial responsibility	Timetable
Climate emissions from agriculture will be reduced and carbon sinks increased (e.g. peatlands, processing of manure, subsidies, afforestation, market-driven mechanisms).	Ministry of Agriculture and Forestry	Ministry of the Environment, Ministry of Economic Affairs and Employment, Ministry of Finance	Government term - preparations in connection with e.g. reform of agricultural policy (CAP27)
Preparation of a national biogas programme; also biogas investments, subsidies and more rational regulation.	Ministry of Economic Affairs and Employment	Ministry of Finance, Ministry of Agriculture and Forestry, Ministry of the Environment, Ministry of Transport and Communications	Work of programme preparation working group completed, January 2020; other measures during government term
The programme on more efficient water protection and the key project on nutrient recycling will be continued.	Ministry of the Environment, Ministry of Agriculture and Forestry	Ministry of Transport and Communications	<p><i>Water protection:</i></p> <ul style="list-style-type: none"> - large-scale spreading of gypsum on fields in the Archipelago Sea catchment area, October 2020 – December 2023 - interim evaluation of programme, December 2021 <p><i>Nutrient recycling:</i></p> <ul style="list-style-type: none"> - implementation of RAKI nutrient recycling programme, December 2022, with aim of increasing the recovery of nutrients in wastewater and the creation of cooperative entities that recycle nutrients and biomass - government decree on biomass nutrient recovery and reuse, March 2020 - nutrient recycling project for fur animal manure, December 2022



Objective 2

Viable and profitable food economy

Principal measures	Chief responsibility	Partial responsibility	Timetable
Improvement to the profitability of agriculture by promoting active agricultural production and a sustainable food system.	Ministry of Agriculture and Forestry	Ministry of Finance	Government term; preparation of measures in connection with e.g. reform of agricultural policy (CAP27)
Improving the position of farmers through the 'Shared Food Table' concept, moderating the negotiating position of the grocery trade and engaging in partnerships, and through start-up money and guidance for producer organisations.	Ministry of Agriculture and Forestry	Ministry of Finance, Ministry of Economic Affairs and Employment	Government term - government proposal on amendments to the Food Market Act, no later than December 2021 - 'Shared Food Table', November 2019
An overhaul of the Food Act will be conducted.	Ministry of Agriculture and Forestry	Ministry of the Environment, Ministry of Social Affairs and Health, Ministry of Economic Affairs and Employment	2021–2023 - timetable for government proposal tied up with organisation of regional administration

Objective 3

Growth and employment from the gifts of nature

Principal measures	Chief responsibility	Partial responsibility	Timetable
A promotion programme on domestic fish will be drawn up, and fishing will be practised in a way that secures sustainable fish stocks.	Ministry of Agriculture and Forestry	Ministry of the Environment, Ministry of Economic Affairs and Employment	- Programme ready, February 2020 - Interim evaluations, June 2021 - Overall assessment, January 2023

7 Finland built on trust and labour market equality

The Government aims to raise the employment rate to 75 per cent. At the same time, difficulties in labour availability and recruitment have nevertheless become an increasingly serious problem in various parts of Finland. The ageing of the working-age population and a lower birth rate also pose challenges for the Finnish labour market.

The transformation of work is bringing new kinds of issues that present legislation does not yet recognise. In addition, climate change has an impact on the world of work and occupational structures. Improving competitiveness is essential for Finnish enterprises and their employees, so attention is paid to employee education and skills, product R&D and investment, and services that seek to boost employment and incentives for entrepreneurship and self-employment.

It is also essential to increase the labour market participation of people with partial work capacity, of those with poor employment prospects, and of immigrants. There is still much to be done to improve equality and the quality of the world of work.

Strategic objectives:

1. Seeking high employment through active measures
2. Making Finland a global leader in gender equality
3. Stability and trust in the labour market through collective bargaining
4. Skills provide protection in the transformation of work



Objective 1
Seeking high employment through active measures

Principal measures	Chief responsibility	Partial responsibility	Timetable
<i>Measures will be determined in tripartite preparatory work (see also section 2 'Finland as a sustainable economy')</i>			
Implementation of a work capacity programme for people with partial work capacity.	Ministry of Economic Affairs and Employment	Ministry of Social Affairs and Health, Ministry of Finance, Ministry of Education and Culture	Ministry of Economic Affairs and Employment: government term Ministry of Social Affairs and Health: 2020 – December 2022
The rehabilitation system will be redesigned based on the proposals of the rehabilitation committee.	Ministry of Social Affairs and Health		Government term
Better adjustment of the unemployment security system to economic circumstances will be examined (e.g. strengthening cyclical buffers), in addition to looking at other aspects of the system.	Ministry of Social Affairs and Health	Ministry of Economic Affairs and Employment	Ministry of Social Affairs and Health: 2020–2022 Ministry of Economic Affairs and Employment: government term
Employment services will be renewed to support rapid re-employment. The role of municipalities as organisers of employment services will be strengthened.	Ministry of Economic Affairs and Employment	Ministry of Social Affairs and Health, Ministry of Education and Culture	Government term
The use of the pay subsidy in enterprises will be increased substantially. An employment voucher will be introduced.	Ministry of Economic Affairs and Employment	Ministry of Social Affairs and Health	No later than December 2020
Preparation of a reform of unemployment benefit and of services for the unemployed.	Ministry of Economic Affairs and Employment (services)/ Ministry of Social Affairs and Health (unemployment benefit)	Ministry of Education and Culture	Ministry of Economic Affairs and Employment: no later than December 2021 Ministry of Social Affairs and Health: government proposal, September 2020
Growth of small and medium-sized enterprises will be supported by implementing a recruitment subsidy trial for hiring people who are unemployed. The risk of sole traders in hiring the first employee will be reduced.	Ministry of Economic Affairs and Employment	Ministry of Social Affairs and Health	During 2020
All young people aged under 25 years of age and all graduates under 30 years of age will be guaranteed a job or work trial, traineeship, apprenticeship or rehabilitation placement no later than three months into the period of unemployment (Ohjaamo services, youth workshop activities).	Ministry of Economic Affairs and Employment	Ministry of Education and Culture, Ministry of Social Affairs and Health	Continuous activities

Objective 2**Making Finland a global leader in gender equality**

Principal measures	Chief responsibility	Partial responsibility	Timetable
An action plan will be drawn up for gender equality. A monitoring system covering all state administrative sectors will be created for monitoring equality.	Ministry of Social Affairs and Health	All ministries	Government term
*An ambitious family leave reform supporting the wellbeing of families will be implemented together with the social partners. (See also 8.2 'Reforming social security', objective 2.)	Ministry of Social Affairs and Health	Ministry of Economic Affairs and Employment, Ministry of Finance, Ministry of Education and Culture	December 2021
Pay equality will be promoted by continuing the Equal Pay Programme.	Ministry of Social Affairs and Health	Ministry of Economic Affairs and Employment, Ministry of Education and Culture	Government term

Objective 3**Stability and trust in the labour market through collective bargaining**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Assembly of a broad-based action plan for promoting work-based immigration, focusing particularly on sectors suffering from labour shortages and on the specialists, students and researchers who are essential for research, development and innovation. (See also section 2 'Finland as a sustainable economy' and section 6 'Dynamic and thriving Finland'.) For more effective processing, the administration of labour migration will be transferred to the Ministry of Economic Affairs and Employment's branch of government.	Ministry of Economic Affairs and Employment	Ministry for Foreign Affairs, Ministry of the Interior, Ministry of Education and Culture, Ministry of Social Affairs and Health	February 2020
Preparation of an action plan on integration measures. (See also 'Finland as a sustainable economy' and 'Dynamic and thriving Finland'.)	Ministry of Economic Affairs and Employment	Ministry of Finance, Ministry of Education and Culture, Ministry of the Interior and other ministries	December 2020
Preparation of working life reforms on a tripartite principle, and thus the aim of ensuring working life is equitable and effective (e.g. reform of Act on Cooperation within Undertakings, and encouragement of company-level agreements). (See also 'Finland as a sustainable economy'.)	Ministry of Economic Affairs and Employment	Ministry of Social Affairs and Health	Ministry of Economic Affairs and Employment: December 2020 Ministry of Social Affairs and Health: electoral term



Objective 4
Skills provide protection in the transformation of work

Principal measures	Chief responsibility	Partial responsibility	Timetable
Multiannual national development programme for work and wellbeing at work to accelerate the renewal of modes of operation and the use of new technology.	Ministry of Social Affairs and Health	Ministry of Economic Affairs and Employment	2020 – December 2022
Employment-focused model of lifelong learning.	Ministry of Education and Culture	Ministry of Economic Affairs and Employment, Ministry of Social Affairs and Health	December 2020
The use of apprenticeship training will grow with a view to securing the first job, and as a channel for retraining and adult education.	Ministry of Education and Culture	Ministry of Economic Affairs and Employment	December 2020
The need for changes in legislation will be studied from the perspective of the transformation of work (new forms of working e.g. entrepreneurs and self-employed persons, the sharing and platform economy, and cooperatives).	Ministry of Economic Affairs and Employment	Ministry of Social Affairs and Health, Ministry of Education and Culture, Ministry of Justice	December 2020

8 Fair, equal and inclusive Finland

People in Finland largely share the principles and values that are the building blocks of our Nordic welfare model, created together over the years as a joint effort. The cornerstones of the model are: non-discrimination and equality; services in health, wellbeing and education financed by means of tax revenue; high social mobility; and an active civil society. The aim is to promote wellbeing, reduce inequalities, restructure health and social services and reform the structure of social security. The demographic changes together with cumulative disadvantage and slower economic growth warrant robust investment horizontally in preventive measures.

Strategic objectives:

1. Promoting wellbeing and reducing inequalities
2. Promoting a child and family-friendly society
3. Fostering an age-friendly society
4. Improving healthcare and social welfare services

Key objectives of health and social services reform:

1. Reduce inequalities in health and wellbeing
2. Safeguard equal and quality health and social services for all
3. Improve the availability and accessibility of services
4. Ensure the availability of skilled labour
5. Respond to the challenges of changes in society
6. Curb the growth of costs

Strategic objectives for social security reform:

1. Protecting income security and reducing poverty among older people
2. Improving the position of families with children
3. Reducing inequalities



Objective 1 Promoting wellbeing and reducing inequalities

Principal measures	Chief responsibility	Partial responsibility	Timetable
The practices in various administrative branches for granting discretionary government transfers and other government aid to organisations will be examined by the Ministry of Justice and the ministries distributing the proceeds, and will be harmonised where appropriate. As part of this overall package: new system in force in 2021 for the funding granted by the Ministry of Social Affairs and Health from national lottery proceeds.	Ministry of Finance	Ministry of Justice, Ministry of Social Affairs and Health, Ministry of Education and Culture, Ministry of Agriculture and Forestry, Prime Minister's Office, Ministry of the Interior	The Ministry of Finance project will run until 2023. Practices for discretionary government transfers will be examined and possible harmonisation prepared by 31 May 2021.

Objective 2 Promoting a child and family-friendly society

Principal measures	Chief responsibility	Partial responsibility	Timetable
Strategy for children, based on parliamentary preparations.	Ministry of Social Affairs and Health	Ministry of Education and Culture, Prime Minister's Office and other ministries	December 2022
An action plan against bullying and loneliness.	Ministry of Education and Culture	Ministry of Social Affairs and Health	Programme preparation, June 2020
Child and family services will be improved, and the programme to address child and family services will be continued.	Ministry of Social Affairs and Health	Ministry of Education and Culture, Ministry of Economic Affairs and Employment	2020 – December 2022
A statutory minimum staffing level that will rise in stages will be introduced in child protection services.	Ministry of Social Affairs and Health	Ministry of Education and Culture	Implementation of government proposal, 2023 onwards

Objective 3 Fostering an age-friendly society

Principal measures	Chief responsibility	Partial responsibility	Timetable
Preparation of a horizontal programme on ageing. Strengthening the resources and quality of home care and developing informal care. We will enact a binding minimum staffing level for care personnel in units providing 24-hour care.	Ministry of Social Affairs and Health	Ministry of Education and Culture, Ministry of the Environment	Government proposals, 2019 and 2020 Implementation of various matters during the government term.

Objective 4**Developing the service system and launching new reform projects**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Development programme for health and social services centres. Tightening the treatment time guarantee in primary healthcare (7 days), preparing a mental health strategy.	Ministry of Social Affairs and Health		Government term
Research and innovation ecosystem for the health and social services sector, implementation of growth strategy 2014.	Ministry of Social Affairs and Health	Ministry of Economic Affairs and Employment, Ministry of Education and Culture, Ministry for Foreign Affairs	Update of roadmap, December 2019
Overall reform of pharmaceutical services (Ministry of Social Affairs and Health 2019:5) and reform of the pharmacies sector.	Ministry of Social Affairs and Health	Ministry of Economic Affairs and Employment	Several government proposals in the government term



8.1 Restructuring of health and social services

Principal measures	Chief responsibility	Partial responsibility	Timetable
Health and social services reform	Ministry of Social Affairs and Health	Ministry of Finance, Ministry of Economic Affairs and Employment, Ministry of the Interior	Government term
Determining the tax right of the counties.	Ministry of Finance	Ministry of Social Affairs and Health	Report by the end of 2020.
Dismantling of multisource financing.	Ministry of Social Affairs and Health	Ministry of Finance	Government term
Study of special arrangements for Uusimaa, the Greater Helsinki area or the Helsinki region.	Ministry of Social Affairs and Health	Ministry of Finance, Ministry of the Interior	Report, December 2019
A parliamentary study will review the tasks of the National Supervisory Authority for Welfare and Health (Valvira) and the regional state administrative agencies with regard to the supervision, licensing and guidance of health and social services as well as the reorganisation of other tasks of regional state administration.	Ministry of Finance	Ministry of Social Affairs and Health and other ministries	Study prepared at parliamentary level, by the end of 2020
The municipalities' role as service providers will be examined.	Ministry of Social Affairs and Health	Ministry of Finance, Ministry of Economic Affairs and Employment, Ministry of the Interior, Ministry of Agriculture and Forestry	Report, December 2019
Preparatory work at parliamentary level by the end of 2020 on a possible phased transition to multi-sectoral counties.	Ministry of Finance	Ministry of Social Affairs and Health, Ministry of the Interior and other ministries	Launch of parliamentary preparations, October–November 2019; preparations, by end of 2020

8.2 Reforming social security

Principal measures	Chief responsibility	Partial responsibility	Timetable
The Government will launch a reform of social security, which will be prepared in a parliamentary committee and based on research information.	Ministry of Social Affairs and Health	Ministry of Finance, Ministry of Education and Culture, Ministry of Economic Affairs and Employment, Ministry of the Environment, Ministry of Justice	Two government terms

Objective 1

Protecting income security and reducing poverty among older people

Principal measures	Chief responsibility	Partial responsibility	Timetable
Merger of municipal and private-sector pension systems.	Ministry of Social Affairs and Health	Ministry of Finance	Government proposal, December 2022

Objective 2

Improving the position of families with children

Principal measures	Chief responsibility	Partial responsibility	Timetable
Measures to support equal opportunities for alternating parenting, e.g. making it possible for children to have two official addresses. Moving forward with measures proposed in the report on alternating residence.	Ministry of Social Affairs and Health	Ministry of the Environment, Ministry of Education and Culture, Ministry of Justice	Government term

*Family leave reform: see section 7 'Finland built on trust', objective 2

Objective 3

Reducing inequalities

Principal measures	Chief responsibility	Partial responsibility	Timetable
We will make it easier to coordinate income from paid work, self-employment and other sources within the social security framework, particularly with regard to unemployment benefits.	Ministry of Social Affairs and Health	Ministry of Economic Affairs and Employment, Ministry of Finance	Government term
Coordination of services and benefits as part of the social security reform.	Ministry of Social Affairs and Health	Ministry of Education and Culture, Ministry of Economic Affairs and Employment, Ministry of Finance	Government term
An experimental scheme on negative income tax will be carried out.	Ministry of Finance	Prime Minister's Office, Ministry of Social Affairs and Health	Report by 2022 in connection with the report on earned income subsidy. See 'Earned income subsidy', section 2, objective 3.



9 Finland that promotes competence, education, culture and innovation

A rise in the level of education and competence, a reduction in differences in learning outcomes, and an increase in educational equality will be sought at all educational levels. The measures will concern the entire education system and its future development. A strong focus will also be placed on improving the research, development and innovation environment.

An equal society seeks to provide opportunities for every citizen to study to their full potential. Education and culture are an important part of our value system and are considered to be a means of guaranteeing individual freedom. Key elements in a good society include being prepared to do things together, to interact, to be inclusive and to create parity. Our youth, culture and sport sectors are built on a strong civil society. A key objective is to improve the wellbeing of children and young people.

Strategic objectives:

1. The level of education and competence among the population will rise at all levels of education, differences in educational achievement will decrease, and educational equality will increase
2. Children and young people will feel well
3. Education and training will enhance gender equality and non-discrimination in society
4. Finland will be an internationally attractive place to study, conduct research and invest

Strategic objectives for youth, culture and sport:

1. Creative industries will provide more jobs, their ratio to GDP will grow and the conditions for workers will improve
2. Cultural services will become more accessible, and the conditions will improve to allow culture to flourish
3. Exclusion among young people will be reduced – every young person will stay on an education path and youth unemployment will decrease
4. Inclusion among young people will increase
5. The appropriations for the beneficiaries of Veikkaus gaming funds will be secured
6. A physically more active lifestyle will be encouraged for all population groups
7. Conditions for outdoor and daily activity will improve
8. Conditions for club and elite sports will improve

Objective 1

The level of education and competence among the population will rise at all levels of education, differences in educational achievement will decrease, and educational equality will increase

Principal measures	Chief responsibility	Partial responsibility	Timetable
Education policy report	Ministry of Education and Culture	Ministry of Social Affairs and Health, Ministry of Economic Affairs and Employment	Draft, May 2020 Consultation process, August–September 2020 Government proposal, November 2020
Accessibility plan for higher education	Ministry of Education and Culture	Ministry of Social Affairs and Health	December 2020
Significant increase in study places in higher education.	Ministry of Education and Culture	Ministry of Economic Affairs and Employment	Preparations during the higher education institutions' agreement period 2021–2024. Significant increases in educational provision will require additional funding.
An action plan for quality and equality in comprehensive school education and an action plan to improve the quality and equality of early childhood education and care and to increase the participation rate. A specific programme that will ensure the learning conditions for first and second-generation immigrant children and young people and secure their transition to the next level of education.	Ministry of Education and Culture	Ministry of Social Affairs and Health, Ministry of Economic Affairs and Employment	Preparation of action plans, October–December 2019. First application for discretionary government transfers, and decisions, February–April 2020 Measures concerning learning conditions and transitions for immigrant children and young people are partly included here and partly in the extension of compulsory education.
The minimum school leaving age will be raised to 18 years.	Ministry of Education and Culture	Ministry of Economic Affairs and Employment	Setting up of project group and monitoring group, August 2019 Government proposal circulated for comments, April–May 2020 Government proposal ready, September–October 2020
A parliamentary reform of continuous learning. (See also 'Dynamic and thriving Finland'.)	Ministry of Education and Culture	Ministry of Economic Affairs and Employment, Ministry of Social Affairs and Health	Proposals for the reform of continuous learning, December 2020



Objective 2

Children and young people will feel well

Principal measures	Chief responsibility	Partial responsibility	Timetable
Improving low-threshold services for children, young people and families in connection with early childhood education and care and comprehensive school education. (See strategy for children, section 8 'Fair Finland'.)	Ministry of Education and Culture	Ministry of Social Affairs and Health, Ministry of Economic Affairs and Employment	Working group, December 2020 Measures ready, December 2021
We plan to improve student welfare services at all levels of education (including binding levels of services).	Ministry of Education and Culture	Ministry of Social Affairs and Health, Ministry of Economic Affairs and Employment	Linked to the timetable for the extension of compulsory education.
Providing all children and young people with opportunities to pursue a leisure activity (Icelandic model).	Ministry of Education and Culture	Ministry of Social Affairs and Health	Allocation decision in spending limits preparation, 2020 Introduction, 2021

Objective 3

Education and training will enhance gender equality and non-discrimination in society

Principal measures	Chief responsibility	Partial responsibility	Timetable
Subjective right to full-time early childhood education and care, and group sizes will be reduced.	Ministry of Education and Culture	Ministry of Social Affairs and Health	Government proposal, October 2019 Government decree, December 2019
Reinforcing implementation of the reform of vocational education and training, increasing the number of teachers, increasing the level of funding.	Ministry of Education and Culture	Ministry of Economic Affairs and Employment	Action plan for quality and equality, December 2022
Programme to reinforce the learning of the second national language at school.	Ministry of Education and Culture	Ministry of Justice	Start, June 2020

Objective 4**Finland will be an internationally attractive place to study, conduct research and invest**

Principal measures	Chief responsibility	Partial responsibility	Timetable
A long-term plan will be drawn up to improve the environment for research, development and innovation. Objective for R&D&I funding: 4 per cent of GDP. (See section 6 'Dynamic and thriving Finland', objective 1.)	Ministry of Economic Affairs and Employment, Ministry of Education and Culture	Other ministries	Ministry of Economic Affairs and Employment: plan (roadmap) ready, 31 December 2019 Ministry of Education and Culture: start of preparation, spring 2020
Overarching coordination and management of innovation and research policy will be improved across central government.	Ministry of Economic Affairs and Employment, Ministry of Education and Culture	Prime Minister's Office and other ministries	Ministry of Education and Culture: electoral term Ministry of Economic Affairs and Employment: the timetable is open because no agreement has yet been reached.
We will reinforce the competitiveness and attractiveness of the Finnish research and science community by investing in research environments and infrastructure.	Ministry of Education and Culture	Ministry of Economic Affairs and Employment, Ministry of Social Affairs and Health	Research infrastructure strategy, December 2019 Roadmap, December 2020
We will facilitate the opportunities for foreign researchers, students and graduates and their families to stay in Finland.	Ministry of Economic Affairs and Employment	Ministry of the Interior, Ministry of Education and Culture, Ministry of Social Affairs and Health, Ministry for Foreign Affairs	February 2020

9.1 Youth, culture and sport

Objective 1**Creative industries will provide more jobs, their ratio to GDP will grow and the conditions for workers will improve**

Principal measures	Chief responsibility	Partial responsibility	Timetable
Creative Business Finland will be established.	Ministry of Economic Affairs and Employment	Ministry of Education and Culture	Begin operating, by June 2020



Objective 2

Cultural services will become more accessible, and the conditions will improve to allow culture to flourish

Principal measures	Chief responsibility	Partial responsibility	Timetable
Reform of the system of central government transfers to the performing arts.	Ministry of Education and Culture		Working group preparation, February 2020 Government proposal, August 2020

Objective 3

Exclusion among young people will be reduced – every young person will stay on an education path and youth unemployment will decrease (see 'Sustainable economy'.)

Principal measures	Chief responsibility	Partial responsibility	Timetable
We will create a model for assessing individually and reliably every child's ability to attend school.	Ministry of Education and Culture	Ministry of Social Affairs and Health	Ready in spring, June 2021
Equal opportunities for young people to access face-to-face support as part of the Ohjaamo activities. (See section 7 'Finland built on trust', objective 1.)	Ministry of Economic Affairs and Employment, Ministry of Education and Culture	Ministry of Social Affairs and Health	Ministry of Economic Affairs and Employment: continuous activities Ministry of Education and Culture: preparation in connection with national youth work and policy programme, December 2019

Objective 6

A physically more active lifestyle will be encouraged for all population groups, and conditions for club and elite sports will improve [objectives 6 and 8 combined]

Principal measures	Chief responsibility	Partial responsibility	Timetable
Implementation of the Report on Sports Policy.	Ministry of Education and Culture	Ministry of Social Affairs and Health	Preparation, 2020–2023 'Finland on the Move'/Physical activity programme implementation, in stages Reports on elite sports, 2020 – December 2022

Objective 7

Conditions for outdoor and daily activity will improve

Principal measures	Chief responsibility	Partial responsibility	Timetable
Construction of outdoor sports facilities, reduction of repair backlog, improvement of energy efficiency.	Ministry of Education and Culture	Ministry of Finance, Ministry of the Environment	2020–2023

10 Governance

10.1 Ownership policy

Principal measures	Chief responsibility	Partial responsibility	Timetable
Updating of the Government Resolution on State Ownership Policy.	Prime Minister's Office		October–November 2019

10.2 Best public administration in the world

Principal measures	Chief responsibility	Partial responsibility	Timetable
The Government will prepare a public administration strategy that will have at its core a service pledge to citizens.	Ministry of Finance	Various ministries	Strategy ready, June 2020
The Government will add depth to the management of information policy. The openness of public information will become the overarching principle of information policy. Strategic measures will be put in place for opening up and utilising information.	Ministry of Finance	Various ministries	Start of measures, 2020 National implementation of the Open Data Directive and related support measures, by summer 2021

ANNEX

The following are measures and steps set out in the Government Programme that involve preparation at parliamentary level:

- The reform of the Land Use and Building Act will be finalised through parliamentary preparations.
- In connection with the preparation of security reports, a parliamentary monitoring procedure with representation from all parties in Parliament will be organised in a manner laid down by Parliament.
- An act on a transparency register will be enacted based on parliamentary preparation and consultation of civil society.
- To further develop Finland's crisis management policy, a parliamentary committee will be set up to draft a comprehensive policy outline, extending over government terms, to systematically make activities more effective and to ensure better use of resources, and to make sure that participation volumes are sufficient.
- At the beginning of its term, Finland's new Government will set up a broad-based parliamentary committee to look into ways to develop general conscription and to meet national defence obligations.
- A parliamentary committee will be appointed to prepare a national strategy for children based on the UN Convention on the Rights of the Child.
- Separate from other preparations, a parliamentary committee will conduct preparatory work on the right of counties to collect taxes and the dismantling of multisource financing by the end of 2020.
- A parliamentary study will review the tasks of the National Supervisory Authority for Welfare and Health (Valvira) and the regional state administrative agencies with regard to the supervision, licensing and guidance of health and social services as well as the reorganisation of other tasks of regional state administration.
- The autonomous regions will enable a gradual transition to multi-sectoral counties. Preparations on this will be made in a parliamentary process by the end of 2020. A study will examine which duties of municipalities, joint municipal authorities and the state are to be transferred to counties.
- The Government will launch a reform of the social security system, which will build on the work carried out in connection with the Toimi project. A parliamentary committee will be set up to prepare the reform based on research information.

- We will implement a parliamentary reform of continuous learning, responding to people's lifelong need for upskilling and reskilling.
- In addition, consideration will be given to setting up a broad-based parliamentary advisory board to maintain awareness of the prevailing situation on international taxation issues and to monitor developments in international taxation and assess the impact of different proposals on Finland.



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